

HUMINT

Approved For Release 2003/04/23 : CIA-RDP90-00509R000100030001-3

OSCOL:



Strategic

Area for Improvement

"Inexpensive, low-risk and high-yield intelligence source.

Advisory Group on Open-Source Intelligence
 Provides the first permanent Community mechanism for rationalizing/coordinating diverse open-source collection activities.

HTO/STIC S&T Overt Intelligence Information Processing Working Group addressing key question of processing high-volume, low density open-source material so it is readily assimilable by S&T analysts.

Advisory Group ~~advised~~ engaged in tapping new procurement programs of Commerce/NTIS and Library of Congress.

STATSPEC



Community managers' budget priorities ~~technical~~ are skewed in favor of technical and clandestine collection and intelligence production to detriment of open-source effort. Funding incommensurate with open-source contribution to finished intelligence.

No mechanism for systematically exploiting open-source intelligence produced by non-NFIP agencies.

Requirements are not tailored to those exploiting foreign publications, particularly in S&T realm.

Future Community needs for linguists not systematically addressed.

Inadequate resource available for hiring linguists possessing scarce language skills (e.g. Japanese S&T translators)/

Foreign publications procurement program given low ~~priority~~ priority by State, reflected by inadequate staffing at many posts.

Proposed Sequence for Organization of
Open Source Collection

1. NFIB meeting considers STIC Report on "The Overt Collection of S&T Intelligence". DCI instructs NFIB members to report to CTS their capabilities for responding to the STIC Report recommendations.
2. NFIB chairman sends letter (prepared by HTO) to each member listing STIC Report recommendations applicable to its department/agency and requesting a written report to CTS by a specific date describing capabilities to respond, resources needed, and timetable for implementation.
3. Determination of responsibilities and membership of a permanent OSCOL (working) group under the aegis of D/HTO.
4. Preparation of an OSCOL group concept paper, including discussion of Paragraph 3 above, and citing need to address initially the S&T overt collection needs described in STIC Report but covering political, economic and military areas as well.
5. Preparation of an agenda for a first meeting of the OSCOL group, using appropriate items from the STIC Report and input from individual members (obtained informally by one-on-one contacts).
6. Preparation and dispatch of HTO memorandum to Community elements involved in OSCOL advising of formation of OSCOL group, inviting participation and setting a date for the first meeting.
7. First (orientation) meeting of the OSCOL group. Establishment of procedures and discussion of initial agenda items.
8. Continuation of the OSCOL planning and coordination function with initial emphasis on implementing the STIC Report recommendations but leading toward similar treatment of political, economic and military collection. Begin consideration of procedures for processing (translating, abstracting, extracting, etc.) and distribution of open source material. Review and revision of membership and procedures, as needed.

WFIB Members

be requested to review
recommendations pertaining to its
department/agency and give follow:

- ① ~~How much~~ ^{What} can be done.
- ② Resources needed to implement
- ③ Timetable for implementation

NFIB membership per E 12036 of 26 Jan 78

✓ DCI Chairman
✓ CIA Office of DCI
✓ State
✓ DOD DO Justice
Dept of Treasury
✓ DCE
✓ DIA
DOD/Recon Programs
NSA
FBI

Rep of Assistant to President for National Security Affairs
(observer)

✓
Army, Navy, AF as observers

STAT

CIA/NFAC

CIA/OCR

RMS

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State/INR

DIA/

for LC/FRD

DIA/

Commerce

(Dave Hampton)

Army

Navy

Air

NSA

NASA

DOI

Justice/FBI

ICA

DOE

DOA

Treasury/SS

Maps & Publications

Media electronic media

Libraries and Information Service

Translations Activities

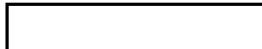
- I ^{of Departmental/Agency reps} Contact & Orientation
- II ^{Discussion of possible permanent OSCOL} ~~Formal Presentation of Proposal~~ for OSCOL ^{Working Group}
- III ^{Approval & Activation of WG} Approval & Activation of WG
- IV ^{Review & Revision of} ~~Review & Revision of~~ Agenda Items, Review and Revision of membership, if needed.

STAT

29 December 1978

MEMORANDUM FOR: Chairman, Human Resources Committee

FROM:



HRC Secretariat

SUBJECT: The Representation Issue--Human Source and Open Source

1. There are two representation issues to be resolved before the Human Resources Community can get down to work in 1979. The first issue is whether the one-department-one-member representational formula used until now provides equitable and meaningful representation to human resource activities. The second issue is appropriate representation for the open source (OSCOL) part of human resources. The latter issue probably can be dispatched without much controversy. I would table it for debate and resolution first.

2. OSCOL Representation. The primary question here is whether to have separate committees for human source and open source activities, or just one large human resource committee. The latter option involves more than just expanding the present HRC to include appropriate OSCOL representation; it involves recognition that human source and open source collectors are equal partners in the human resource enterprise. That idea is going to be difficult for the human source collectors to swallow. We human source collectors are rather full of ourselves in that respect. Similarly, we clandestine collectors feel the same way with regard to the rest of the human source collectors. And of course all Intelligence Community collectors exist only to support our Foreign Service colleagues with their heavy burden of diplomacy--everybody knows that.

3. Human foibles aside, the Intelligence Community has evolved to the point where a coordinated Human Resources - SIGINT - Imagery collection assault on a given target is becoming a practical reality, and may soon become a common place event. In that operational environment we in human resources have got to get our total act together so that we can, when necessary, function in an orchestrated manner with SIGINT and Imagery collectors in the CTS arena. The DCI clearly is looking to the CTS' HUMINT Tasking Office (HTO) to perform that orchestration role, working through one or a combination of interagency committees, and through action programs such as MODE, FOCUS, the NHTS, and an updated NPHR. As Director, HTO and concurrently Chairman of interagency activities in the "Human Resources Community," you will need free and easy access to the managers of all

human resource activities that cut across departmental lines. The existing Human Resources Committee, being essentially a preserve of human source collectors, falls considerably short of its title in both functional scope and representational balance. It just will not meet your full needs in 1979 as presently constituted, in my view. Further, I doubt that it could be expanded to absorb and give full recognition to the open source collectors without a lot of unproductive squabbling.

4. The weight of opinion among open source collectors is for a separate Open Source Committee (OSC). Several of the existing HRC members have voiced opinions in that direction also. Since we have established that the DCI would pose no objection to creation of a separate committee for open source collection, and apparently that would be acceptable to the D/DCI/CT also, creation of a new OSC probably in the way to go on this issue.

5. One-Department-One-Member. I anticipate that present HRC members will want to preserve the existing one-department-one-member representational formula, which equates to having as members, one representative of each NFIP Program Manager (CIAP, GDIP, etc.). In my opinion that representational formula has outlined its usefulness. Rather, I would urge you to seek departmental representation as appropriate from the managers of NFIP collection program subelements [redacted]

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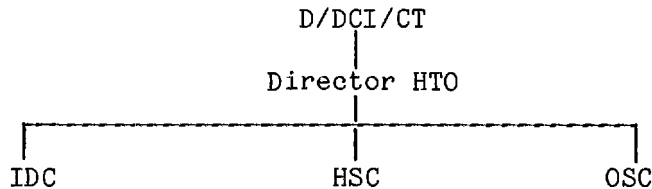
[redacted] in human resource activities which cut across departmental lines. I am convinced that is the best way to gather together the people with whom you must work to carry out your responsibilities per Paragraph 3 above. In my view the place to discuss policy matters is in the NFIB, where each NFIP program manager is properly represented. If it would help to make the proposed functional representation formula more acceptable, however, you could have a Human Resources Policy Steering Group (PSG), composed of one representative from each department or agency, to which all HUMINT policy issues could be referred for consideration and appropriate action.

6. Provided we end up with a Human Source Committee (HSC) and an Open Source Committee (OSC) under the Human Resources umbrella, representation on a functional (NFIP program subelement) basis could follow the lines of attachments A and B, hereto. That would not greatly change the membership list of the present HRC, while it would enable the kind of flexibility essential to appropriate open source representation.

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Attachments:
As stated

STRAWMAN HUMAN SOURCE COMMITTEE (HSC)



A. Representation

Chairman: Director HTO or designee

Member: State/INR (State reporting)

Member: DIA/VC/DC-4 (Defense Attache System)

Member: Army (Clandestine and Domestic)

Member: Air Force (Clandestine and Domestic)

Member: Treasury (Attache reporting)

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B. Associate Members

DOE: (Advisory Tasking and Guidance)

Agriculture: (Advisory Tasking and Guidance)

USIA: (Advisory Tasking and Guidance)

Commerce: (Advisory Tasking and Guidance)

Coordination

NFAC/RES: Coordination

NSA: Coordination

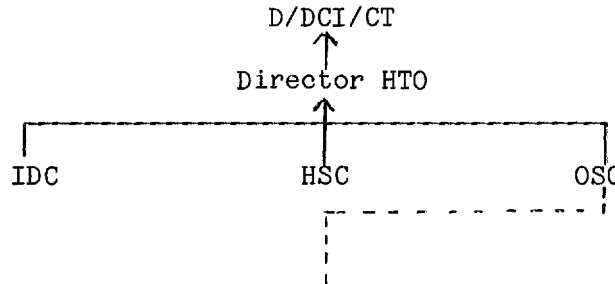
Others: Coordination

C. Major Concerns

Effecting Community Coordination for:

- Implementation of the National HUMINT Tasking System
- Development of Collection/Reporting Potential and Intelligence Needs of the Foreign Affairs Community
- Services of Common Concern
- Review and Improvement of Intelligence Information Reporting from U.S. Missions
- Problems, Issues and Opportunities in Human Source Reporting

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 STRAWMAN OPEN SOURCE COMMITTEE (OSC)



A. Representation

Chairman: Director HTO or designee

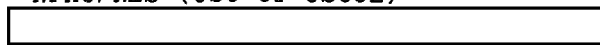


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Member: DIA/DP (STIISP)
 Member: DIA/DM-2 (LC/FRD)
 Member: Army
 Member: Air Force
 Member: Commerce (NTIS)

B. Associate Members

NSA (Translations, data systems)
 NFAC/RES (Use of OSCOL)



Navy/NISC (Use of OSCOL)
 Army/FSTC (Use of OSCOL)
 DIA/VP/DT (Use of OSCOL)

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C. Major Concerns

Effecting Community coordination for:

- Tasking (OSCOL part of National HUMINT Tasking System)
- Open source acquisition (literature; wire services; commercial data banks etc.), foreign and domestic.
- Translation, storage and retrieval, library services.
- Preparation of open source materials (abstracting, extracting, research, studies, etc.)
- Distribution (among NFIP entities, to/from non-intelligence entities; to intelligence analysts; to designate consumers outside of the Intelligence Community).

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OSCOL Committee: Community Open Source Activities

1. FBIS activities.
2. Foreign maps and publications acquisition activities of the "foreign affairs community."
3. Additional foreign printed material that is supportive of national intelligence requirements and which is openly acquired by U.S. Missions in foreign countries, principally by commercial, science, treasury, and labor attaches, and Public Affairs Officers.
4. Unclassified printed reports or other material supportive of national intelligence requirements, available from US contractors (example: RAND Corp.) and the US business sector.
5. The part of unclassified foreign information holdings of non-intelligence departments, agencies and organizations, that is supportive of national intelligence requirements.
6. The activities of the Library of Congress' Federal Research Division.
7. The DIA's S&T Intelligence Information Support Program (STIISP); the Central Information Reference and Control (CIRC) system administered by AF/FTD.
8. Commercial reference retrieval services (cite: Bell & Howell's TRANSDex; Lockheed Corporation's DIALOG) to the extent that they are conducted for, or available to, the Intelligence Community in connection with OSCOL activities.
9. The Internet of Intelligence Community and other Libraries to support OSCOL activities.
10. Other Intelligence Community activities relating to the collection, processing (including translation), analysis, distribution or use of open source material.

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HRC: Community Human Source Activities

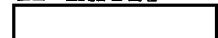
1. The IC program of exchange of finished intelligence with foreign intelligence/security services.



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3. The foreign information product of the Interagency Defector Committee, the Committee on Exchanges, or other DCI committees exclusive of the HRC.
4. Diplomatic traffic from U.S. Missions except as noted under OSCOL, para 3 (Attachment 2).
5. Defense Attache reporting except as may be supportive of specified OSCOL activities.
6. Acquisition of information or material by clandestine means.
7. Counterintelligence.
8. Any other form of collection/reporting not specified to by OSCOL.

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OSCOL TALKING OUTLINE

A. BACKGROUND:

- Community on record as favoring expansion of HRC to include OSCOL.
- OSCOL Working Group prepared to recommend direct OSCOL representation.
- D/DCI/CT and Chairman, HRC favor separate OSCOL committee if acceptable to DCI.
- Need Community support for decision.

B. SPECIAL CONSIDERATIONS:

- Need to drop one-organization-one member formula either case.
- In CIA and DIA collection side manages human source collection.
- In CIA and DIA production side manages OSCOL.
- Neither can adequately represent the other.

C. PRO ARGUMENTATION:

- | | |
|---|--|
| <ul style="list-style-type: none">● <u>Expand the HRC.</u><ul style="list-style-type: none">- Hold down number of Committees.- Shared view overall HUMINT.- Easier for departments to internally coordinate on Community matters. | <ul style="list-style-type: none">● <u>Separate OSCOL Committee</u><ul style="list-style-type: none">- Smaller committees; more work meetings.- Concentrate effort on specialized issues.- Easier to emphasize OSCOL development.- Frees HRC and OSCOL members from having to attend meetings of little interest to them. |
|---|--|

ISSUE: SEPARATE COMMITTEE FOR OSCOL, OR EXPAND PRESENT HRC

Special Consideration: Need to drop the one-organization-one member formula in either case.

Special Consideration: Human source collection managed by collection side of CIA and DIA; OSCOL by production side; neither can represent the other.

A. PRO EXPAND THE HRC:

- Hold down number of committees.
- Shared knowledge of overall HUMINT.
- Easier for departments to internally coordinate Community affairs.

B. SEPARATE OSCOL COMMITTEE:

- Smaller committees, more meetings.
- Concentrated effort on specialized problems, issues, opportunities.
- Easier to emphasize OSCOL development.
- Frees HRC and OSCOL members from having to attend meetings of little interest to them.

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DIRECTOR OF CENTRAL INTELLIGENCE
Human Resources Committee

Office of the Chairman

HRC-C-78-084
1 December 1978

MEMORANDUM FOR: Members of the Human Resources Committee

FROM:

[REDACTED]
Chairman, Human Resources Committee

SUBJECT: HRC Membership and Activities:
OSCOL Representation

1. This memorandum will serve to open discussion, at a future HRC meeting, on several related topics. In the interim I would welcome such informal views as you may wish to offer on a personal basis. Departmental opinion is not being requested at this stage. If volunteered, it should be offered in written form, with the understanding that it may be shared with all HRC members.

2. You may recall that the HRC is on record as being opposed to the creation of a separate committee for OSCOL, favoring instead establishment of an HRC sub-element which would give greater emphasis to open source collection matters. An ad-hoc open source collection (OSCOL) working group was formed to explore this matter further and to provide HRC members with recommendations on the representational question and other matters. The OSCOL working group, after several months of examining Community OSCOL activities, is in agreement that OSCOL activities should be directly represented in Community and CTS affairs; that open source collection and human source collection are deserving of equal status and attention within the framework of Human Intelligence (HUMINT); and that given direct representation and equal status, the OSCOL group could function effectively either in the HRC or as a separate committee.

3. In arriving at the above conclusions the ad hoc working group (see Attachment A) was influenced by a number of factors and considerations, most of which are displayed in the attachments hereto. After reviewing that data I tend to agree with the conclusions reached by the working group members. In my view, the question to be decided is whether the HRC should be expanded to include direct representation from the managers of OSCOL activities, or whether the distinctive functional differences in human source and open source activities (per Attachment B) should be recognized by making OSCOL a separate interagency activity within the HUMINT part of the CTS, to advance the DCI's interests in this field.

ORIGINAL CL BY [REDACTED]

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25X1A 4. Apart from the question of representation for OSCOL activities, there is need to update the HRC charter (DCID 1/17) and drop the traditional one-department-one-member representational formula. I believe it would be appropriate to see [] in both human source and open source community forums, and I should hope for more [] participation 25X1 in HRC activities. Concurrently, I favor limiting full HRC membership to those entities that actively contribute to HRC programs, while increasing the number of Associate Members who would be encouraged to attend meetings and participate as appropriate. However, the views of all concerned will be welcomed.

5. DCID 1/3, effective 18 May 1976, which provides for DCI committees, states that committee representation will consist "normally of designated representatives of the chiefs of the organizations which are members of the United States Intelligence Community", plus other Intelligence Community individuals who may be invited for a particular meeting, and appropriate associate members from non-intelligence organizations. In the past we have chosen to interpret this language to mean representation on a one-organization-one-member basis. In fact, the language of DCID 1/3 does not restrict representation to a single representative for each IC member. Rather, the intent clearly is to enable meaningful representation to each of the principal NFIP activities within the Committee's charter. While this interpretation of DCID 1/3 is subject to challenge, there is reason to believe that the concept underlined in Paragraph 4, above would be acceptable to the D/DCI/CT and to the DCI either as a single committee (human source plus open source) or as separate HRC and OSCOL committees.

6. The review of Community OSCOL activities has served to point up a number of functional differences between the craft of collection from human sources and the craft of obtaining and utilizing open source materials. The term "open source collection" does not fully describe the mix of intelligence activities performed in this latter career track where the outlay of NFIP resources (man years and dollars) may center as much on information handling (translation, indexing, storage, retrieval, et al) and on information exploitation or "production" (abstracting, extracting, series reporting, research analysis and formal publication) as on actual information acquisition tasks. Further, while open source intelligence information is collected abroad in the traditional human resource sense by Publication Procurement Officers (PPO), Science Attaches and other elements of a U.S. Mission, the bulk of open source data acquired by the Intelligence Community comes from the monitoring of foreign media, exchange of published information with foreign governments, foreign books and other publications that can be purchased through outlets here in the United States, and data purchased from commercial data banks that are in business to gather and sell data on an international basis. The key players in these Community OSCOL activities are:

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- State (PPOs and Science Attache reporting)
-
-
-
- DIA/VP/DM-2 (LC/FRD)
- DIA/VP/DT (STIISP; BMI)
- NSA (Translation; Data Processing Techniques)
- Commerce (NTIS)

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STATSPEC 7. These OSCOL organizational acronyms point up another important difference between HUMINT human source and open source activities. As shown in Attachment C, the former are generally administered by the collection side of departments and agencies, while the latter are more likely to be administered by the production side of the same organizations

This factor is one reason for the recommendation that OSCOL organizational elements represent themselves in Community OSCOL matters.

8. In Attachment D you can see what the effect would be if we simply expanded the present HRC membership list to include direct representation from the OSCOL elements. The question arises whether this would result in a committee that would be too large and too general of purpose to get much accomplished during regularly scheduled meetings. It possibly could be made to work after dropping the one-organization-one-member representational formula per Paragraphs 4 and 5 above, in which case the combined committee would appear as shown in Attachment E. If we go the one committee route, a possible approach is the representational formula contained in Attachment E.

9. Should we agree to have separate committees for human source collection and open source collection activities, which I do herewith propose for your consideration, then I visualize them structured as shown in Attachments F and G. Not shown are those "common cause" activities in which member agencies participate to all practical extent, such as the FOCUS program, training, IDC activities, development of the National HUMINT Tasking System, and the like. The CTS HUMINT Staff would provide secretariat support to both committees, and in both cases the Director, HTO (formerly OHT) or his designee (depending on the agenda) would chair committee meetings. The objectives of both committees would be tailored to the DCI's responsibilities and the

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CTS/HTO mission. [] has ascertained that the DCI would pose no objections to the creation of a separate OSCOL committee.

10. Lastly, whether we go with a single combined committee or as two separate committees the relationship with the CTS will be essentially as shown in Attachment H.

11. I plan to schedule an early HRC meeting which will be devoted primarily to OSCOL matters. I would ask that you give all this serious thought and come to the meeting prepared for discussion, especially on these two issues:

- a. The proposal in Paragraphs 4 and 5 above for revision of the representational formula.
- b. Whether to have a single, combined committee along the lines of Attachment E, or separate committees per Attachments F and G.

12. The ad hoc working group is finalizing a number of specific action recommendations in the OSCOL area; the completed ones will be handed out at the 13 December meeting. They have not yet reviewed the findings of the STIC S&T Collection Working Group. Also, it is taking much longer than expected to assemble the views of intelligence analysts concerning exploitation of OSCOL products. The survey of Community Translation activities has been completed, however, and will become the basis for an OSCOL Brief on that subject. It will be distributed when completed.

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Attachments
As stated



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ATTACHMENT A

OSCOL WORKING GROUP

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<u>Name</u>	<u>Title</u>	<u>Telephone Nos.</u>
25X1A	(CTS and HRC Secretariat) Coordination of, and staff support to, working group activities; preparation of working group reporting to Chairman, HRC	
25X1A		
	Director, Federal Research Division, Library of Congress	
25X1A		
	Chief, Requirements and Evaluation Staff, NFAC	
	AF/FTD; Director of DoD CIRC System	

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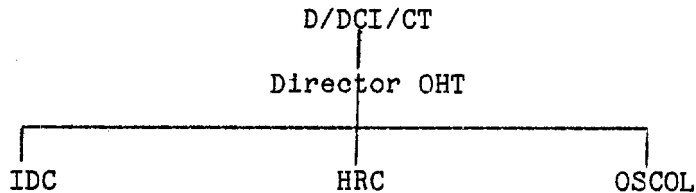
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STRAWMAN REVISED HRC



A. Representation

Chairman: Director OHT or designee

Member: State/INR (State reporting)

Member:

Member:

Member: DIA/VC/DC-4 (Defense Attache System)

Member: Army (Clandestine and Domestic)

Member: Air Force (Clandestine and Domestic)

Member: Treasury (Attache reporting)

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B. Associate Members

DOE: (Advisory Tasking and Guidance)

Agriculture: (Advisory Tasking and Guidance)

USIA: (Advisory Tasking and Guidance)

Commerce: (Advisory Tasking and Guidance)

: Coordination

NFAC/RES: Coordination

NSA: Coordination

Others: Coordination

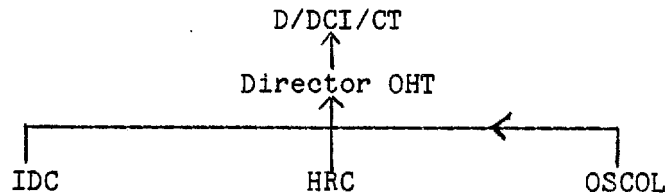
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C. Major Concerns

Effecting Community Coordination for:

- Implementation of the National HUMINT Tasking System
- Development of Collection/Reporting Potential and Intelligence Needs of the Foreign Affairs Community
- Services of Common Concern
- Review and Improvement of Intelligence Information Reporting from U.S. Missions
- Problems, Issues and Opportunities in Human Source Reporting

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STRAWMAN OSCOL COMMITTEE



A. Representation

Chairman: Director OHT or designee

Member:
Member:

Member:

Member:

Member: DIA/DP (STIISP)
Member: DIA/DM-2 (LC/FRD)
Member: Army
Member: Air Force
Member: Commerce (NTIS)

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B. Associate Members

NSA (Translations, data systems)
NFAC/RES (Use of OSCOL)

Navy/NISC (Use of OSCOL)
Army/FSTC (Use of OSCOL)
DIA/VP/DT (Use of OSCOL)

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C. Major Concerns

Effecting Community coordination for:

- Tasking (OSCOL part of National HUMINT Tasking System)
- Open source acquisition (literature; wire services; commercial data banks etc.), foreign and domestic.
- Translation, storage and retrieval, library services.
- Preparation of open source materials (abstracting, extracting, research, studies, etc.)
- Distribution (among NFIP entities, to/from non-intelligence entities; to intelligence analysts; to designate consumers outside of the Intelligence Community)

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OPEN-SOURCE COLLECTION (OSCOL)

- o Definition - Information of potential intelligence value derived from sources which are available to the general public and do not require a confidential relationship for their exploitation.
- o Importance - Recent surveys of the S&T, political, economic, and military intelligence fields have ~~not~~ shown that frequently a major part of the raw information used in producing national intelligence has been collected from open sources. This open-source material comes in a number of forms - periodicals, manuals, books, maps, overt reports, brochures, samples, films, media intercepts, ~~in all forms~~, etc. Generally the best open sources are located abroad, although in some instances materials can be collected easier and almost as quickly through domestic U.S. outlets.
- o Embassy Role - Open-Source collection (OSCOL) is a community-wide effort, participants being:
 - Department of Defense (Air Force's Foreign Technology Division and DIA's contract with Library of Congress's Federal Research Division).
 - Department of State (map and publication procurement program).
 - Numerous other lesser U.S. Government collectors and contributors with coverage limited to more specialized interests (examples: Naval Intelligence Support Center, Army Medical Intelligence and Information Agency, Department of Energy's Technical Information Center)

Embassies are heavily involved through the collection activities of the map and publications procurement officers, the DAO's contributions to the DoD/DIA program, Commerce ^{Dept} and other non-State personnel who submit material to their parent departments and agencies, and the FBIS field bureaux.

- o Coordination - In the latter half of 1978, a Human Resources Committee working group surveyed the OSCOL field. It concluded that:

(a) Certain significant improvements could be made in open-source tasking, collection, processing, and distribution, and

(b) There was a need to create a permanent forum in which OSCOL participants could effect better planning and coordination, improve operations and avoid excessive duplication.

To sharpen tasking and provide better evaluation of collection, two areas of persistent criticism, HTO has included open-source collection as ^{a specific} ~~an element of specific~~ consideration with ⁿ the National HUMINT Tasking System and the FOCUS Reviews of embassies' reporting. We are also in the process of developing a permanent OSCOL entity to include representatives of all major community participants in the open-source effort.

~~CONFIDENTIAL~~

20 NOV 1978

MEMORANDUM FOR: Associate Deputy to the DCI for
Collection Tasking

FROM:

[REDACTED]
Director, HUMINT Tasking Office

SUBJECT: Open Source Collection (OSCOL)

- 25X1A
1. (C) Last Friday (17th) you asked for some elaboration on what would and would not be included in OSCOL if we established a committee for that activity separate from the HRC. In the attached folder, on the right-hand side, is a paper showing what I believe is a logical division of effort between the HRC Committee and the proposed OSCOL Committee. The activities listed under the HRC Committee are all of the activities presently addressed by the Committee; none of the activities listed under the proposed OSCOL Committee is presently addressed by the HRC.
 2. (C) On the left side of the folder are the key communications between my office and the D/DCI/CT, through you, except for the top document which you have not seen. I invite your attention to the latter as it shows what is coming out of the OSCOL Working Group deliberations, which are now winding down. These draft recommendations plus others being developed from the STIC report will form the basis for a solid OSCOL action program for 1979.
 3. (C) In addition to the attached material, the OSCOL Working Group has begun, and the permanent entity will continue, preparation of a series of OSCOL Briefs which collectively will make up the Directory of OSCOL Activities per recommendation #12. Each brief will describe a key OSCOL activity in fair detail, and instruct the reader where additional information can be obtained. You have seen the three briefs already prepared (Intragency Maps and Publications Acquisition Program; FBIS; Library of Congress' Federal Research Division) so I have not included them here. In preparation are briefs on the DoD Scientific and Technical Intelligence Information Program (STIISP), and Community Translation Activities. Others may deal with who is abstracting what for whom; data storage and retrieval services available for multi-service use; community library support facilities, and others.

~~CONFIDENTIAL~~

[REDACTED]

25X1

4. (U) If you have any further questions on this, please let me know.



25X1A

Director, HUMINT Tasking Office

Attachment:

Open Source Collection folder

Distribution: (All with attachment)

- 1 - Addressee
- 1 - HTO Chrono
- 1 - OSCOL Chrono
- 1 - Originator

DCI/CT/HTO/[] (20Nov78)

25X1A

ROUTING AND RECORD SHEET

SUBJECT: (Optional)

Open Source Collection (OSCOL)

FROM:

Director, HUMINT Tasking Office

EXTENSION

NO.

DATE

TO: (Officer designation, room number, and building)

DATE

OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

RECEIVED

FORWARDED

1.

AD/DCI/CT

21/11/78

1. Humint

2.

D/HUMINT

2 Per our 22/11/78 telephone conversation please pull together all "pro" teaching points on OSCOL for DDCI/CT to use with the DCI.

3.

4.

5.

6.

7.

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11.

12.

13.

14.

15.

HRC: Community Human Source Activities

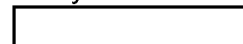
1. The IC program of exchange of finished intelligence with foreign intelligence/security services.



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3. The foreign information product of the Interagency Defector Committee, the Committee on Exchanges, or other DCI committees exclusive of the HRC.
4. Diplomatic traffic from U.S. Missions except as noted in A, 3 above.
5. Defense Attache reporting except as may be supportive of specified OSCOL activities.
6. Acquisition of information or material by clandestine means.
7. Counterintelligence.
8. Any other form of collection/reporting not specified to be OSCOL.

E2, IMPDET



25X1

OSCOL Committee: Community Open Source Activities

1. FBIS activities.
2. Foreign maps and publications acquisition activities of the "foreign affairs community."
3. Additional foreign printed material that is supportive of national intelligence requirements and which is openly acquired by U.S. Missions in foreign countries, principally by commercial, science, treasury, and labor attaches, and Public Affairs Officers.
4. Unclassified printed reports or other material supportive of national intelligence requirements, available from US contractors (example: RAND Corp.) and the US business sector.
5. The part of unclassified foreign information holdings of non-intelligence departments, agencies and organizations, that is supportive of national intelligence requirements.
6. The activities of the Library of Congress' Federal Research Division.
7. The DIA's S&T Intelligence Information Support Program (STIISP); the Central Information Reference and Control (CIRC) system administered by AF/FTD.
8. Commercial reference retrieval services (cite: Bell & Howell's TRANSDex; Lockheed Corporation's DIALOG) to the extent that they are conducted for, or available to, the Intelligence Community in connection with OSCOL activities.
9. The Internet of Intelligence Community and other Libraries to support OSCOL activities.
10. Other Intelligence Community activities relating to the collection, processing (including translation), analysis, distribution or use of open source material.

25X1

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14 November 1978

OSCOL Recommendation #6: Internetting Library Facilities

1. Situation: For whatever reason, Intelligence Community libraries are not noted for coordination among themselves in the task of providing open source support services for intelligence production. In contrast, most of them individually maintain very good channels to the well developed library networks which exist outside of the Intelligence Community. Although Library support to the intelligence production process has been generally satisfactory, we are convinced that better coordination and mutual assistance among Community libraries would be beneficial. However, rather than establish a centrally administered program to achieve that objective it might be expeditious to utilize the extraordinary services of the Ohio College Library Center (OCLC) for that purpose.
2. Recommendation: The working group will produce a brief on the OCLC as a supplement to the Libraries Brief. This brief will contain a description of OCLC services available on a subscription basis, costs, a list of Community libraries that already subscribe to specified services, and suggestions for how Community libraries could use the OCLC as a matrix for more effective coordination among Community libraries in support of the intelligence production process.

14 November 1978

OSCOL Recommendation #3: Expanding Community Use of the LC/FRD

1. Situation: DIA maintains the Economy Act of 1932 account with the Library of Congress for the transfer of NFIP funds to cover FRD, but other NFIP entities may contract with FRD for the kind of services that FRD is capable of providing. FRD production in each case goes directly to the contracting entity. The NFIP program manager who contracts for and receives a line of FRD products has a proprietary interest in that line of products, but may release it for appropriate additional distribution among Community elements.
2. Recommendation: It is recommended that the LC/FRD maintain a title list of its contractual products, and the controlling entity for which each item was produced. The LC/FRD will obtain sponsor approval to release this list to the HRC. At regular intervals the HRC would circulate this list among Community elements, giving readers an indication of what each FRD abstract or study is about. Readers who want copies can then apply directly to the controlling entity.

CHVEND
14 NOV 78

OSCOL RECOMMENDATION #9: PPO Program

1. Situation: Today open source literature is a raw product that is bought, sold and traded in the international market on an enormous scale, by a fast growing industry which exists quite apart from the Intelligence Community. Most Intelligence Community entities utilize these commercial sources to some extent. The rapid growth of commercial OSCOL sources does not necessarily obviate the continued need for Publication Procurement Officers in Missions abroad. This trend does, however, impact significantly on the PPO Program.

2. Recommendation: It is recommended that the HRC review the extent to which Publication Procurement Officers in U.S. Missions abroad continue to serve a useful function in light of the growing availability of open source literature on the commercial market. This review should include comparison of coverage available via the two collection methods, acquisition time and cost factors, number of personnel required, the full role of the PPO officer, and other considerations. A set of strawman HRC findings and recommendations should then be circulated among departments and agencies for official comment, after which they would be finalized and forwarded via the Director, OHT to the D/DCI/CT and the MODE Staff for action as appropriate.

28 November 1978

NOTE

TO:
Executive Secretary, PAAG

SUBJECT: Lost Annual Leave, as a Measure
of Job Dedication

1. In a carpool discussion with (CTS/SIGINT Division) recently the point was made that there probably does not exist elsewhere in the US Government an organization where employees give as much of themselves to their work, as in CIA. opined that this would be a good item for PAAG exploitation since the statistics needed to make the case are readily available in the running tally of annual leave that is not used and therefore forfeited by CIA employees at the end of each year. Lost annual leave is an easily understood and accepted indicator of job dedication, and can be displayed both in terms of dollar and man year savings. Every 16,584 hours of annual leave lost (8 x 5 x 52 minus 7 holidays) represents one man year of effort that CIA employees gave gratis to the taxpayers.

2. The CIA-wide tally probably would be impressive (and I would be very surprised if the DDO did not lead the field in this respect). Further, the figures could be displayed by grade level. I imagine that the latter would show that the leadership echelon is the greatest contributor of free time; at least I should hope so.

3. Should this idea catch on, I would recommend that the sick-leave record be tallied also in order to counter a possible charge that CIA employees use up their sick leave and save their annual leave until they are caught with an excess of annual leave at the end of the year.

4. It might be worthwhile to assemble the data, if indeed it is readily available, and see what it tells us about this idea.

CTS Representative

NOTE

17 NOV 78

25X1A

TO: [REDACTED]

SUBJECT: Revised Strawman Recommendations from the
13 November 78 Meeting

1. Attached is a full set of the strawman recommendations formulated to date, and revised to reflect decisions reached at the 13 November 78 meeting. Below is an overview of changes made.

- #1: OSCOL Representation - no change, awaiting comments from the D/DCI/CT.
- #2: Translation Activities - redrafted to limit the scope of the recommendation. One part was spun off and developed as Recommendation #12 - Directory of Community OSCOL Activities.
- #3: Expanding Community Use of LC/FRD - finalized, as approved 13 November.
- #4: Consolidated Abstracting Survey - redrafted and retitled Duplicate FBIS and AF/FTD Abstracts.
- #5: Data Base for Non-S&T Abstracts - no change, pending consideration by [REDACTED] task force.
- #6: Internetting Library Facilities - redrafted
- #7: Library of Congress - subsumed into a new recommendation, #13 Community Publications Procurement Activities. #7 will cease to be.

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- [REDACTED]
- #9: PPO Program - ditto
 - #10: Support to the Business and Technical Communities - redrafted and retitled Public Access to Intelligence Products.
 - #11: HRC Assistance to Departments on Longer Term OSCOL Problems - redrafted and retitled Assistance to Departments and Agencies on OSCOL Matters.

- - - - - (new) - - - - -

- #12: Directory of Community OSCOL Activities - created from part of #2, above.
- #13: Community Publications Procurement Activities - created by combining #7, 8, 9 and 11,b, which will cease to be.

2. To expedite matters please call in your comments on the latest versions, attached. You can reach me on

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3. Strawman recommendations drawn from the STIC report will be forwarded as prepared.

/ s /

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14 November 1978

OSCOL Recommendation #3: Expanding Community Use of the LC/FRD

1. Situation: DIA maintains the Economy Act of 1932 account with the Library of Congress for the transfer of NFIP funds to cover FRD, but other NFIP entities may contract with FRD for the kind of services that FRD is capable of providing. FRD production in each case goes directly to the contracting entity. The NFIP program manager who contracts for and receives a line of FRD products has a proprietary interest in that line of products, but may release it for appropriate additional distribution among Community elements.
2. Recommendation: It is recommended that the LC/FRD maintain a title list of its contractual products, and the controlling entity for which each item was produced. The LC/FRD will obtain sponsor approval to release this list to the HRC. At regular intervals the HRC would circulate this list among Community elements, giving readers an indication of what each FRD abstract or study is about. Readers who want copies can then apply directly to the controlling entity.

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17 November 1978

OSCOL Recommendation #6: Internetting Library Facilities; use of OCLC

1. Situation: Most Intelligence Community libraries maintain very good channels to the well developed library networks which exist outside of the Intelligence Community. Although Library support to the Intelligence production process has been generally satisfactory, we are convinced that better coordination and mutual assistance among Community libraries would be beneficial. However, rather than establish a centrally administered program to achieve that objective it might be expeditious to utilize the extraordinary services of the Ohio College Library Center (OCLC) for that purpose.
2. Recommendation: That to all practical extent Community libraries subscribe and input to OCLC services as a means of accomplishing two Community goals: (a) via the OCLC matrix, establish a common awareness of Community holdings of unclassified information of intelligence value, and (b) use the OCLC as a vehicle for making the unclassified information holdings of Community libraries available to the general public. A number of Community libraries already subscribe and input to the OCLC system on an individual basis. The Community OSCOL entity should simply promote a common approach to utilization of the OCLC toward the above two Community objectives. To initiate the common approach and Community objectives the OSCOL entity should prepare and circulate among Community libraries an OSCOL Brief describing the OCLC system (services and costs) and how the OCLC could be utilized toward the common cause objectives.

OSCOL Recommendation #10: Public Access to Intelligence Products

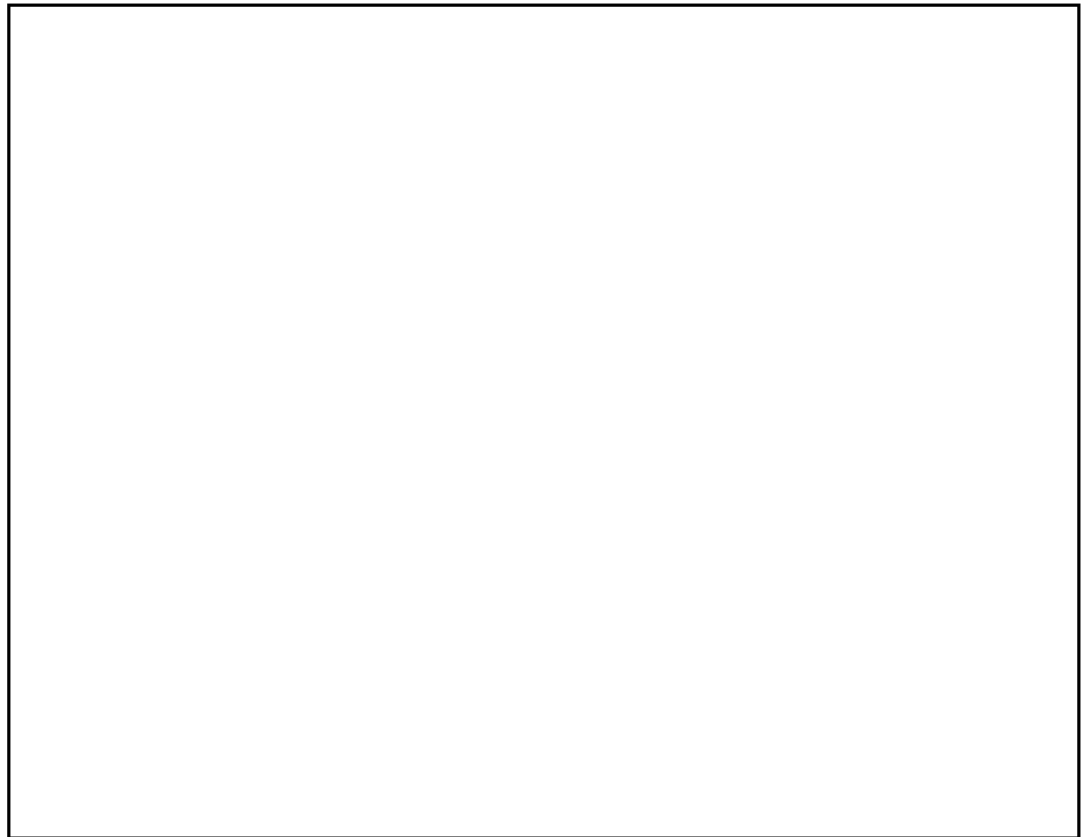
1. Situation: Efforts are underway in several quarters to make it easier for the public to share in the fruits of the national intelligence effort. The open source collection arena should prove one of the easiest and most productive parts of the Intelligence Community in which to undertake this task. The Community OSCOL entity could play an important role in this overall program by interacting with Commerce's National Technical Information Service (NTIS), the DCI's Public Affairs Advisory Group (PAAG) and individual departments and agencies, to initiate and carry through ideas in this field.
2. Recommendation: That the Community OSCOL entity, when it is established, meet with NTIS and PAAG officers to develop an action plan for an inter-agency program through which the "open literature exploitation community" will support the NTIS, PAAG and other sectors of the Community as appropriate, in this common objective.

OSCOL Recommendation #11: Assistance to Departments and Agencies on OSCOL Matters.

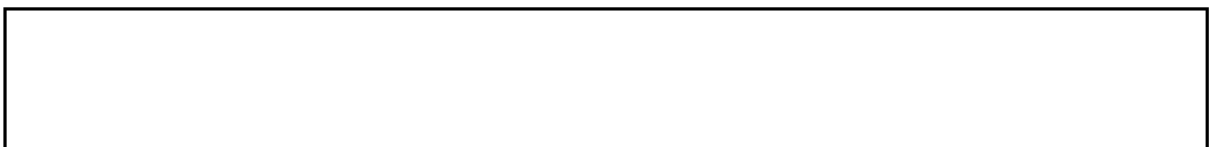
1. Situation: In the Community-wide arena of open source collection and literature exploitation there will surface problems, issues or opportunities for improvement in activities that are essentially departmental and require departmental solutions. Even so, the Community OSCOL entity will have a role to play. Example:

- a. The DoD Scientific and Technical Intelligence Information Services Program (STIISP) is such an activity. The eleven organizational entities chartered to participate in its two subprograms (data processing; translation services) are all in the DoD, but CIA is on-line with the system and the services are available to other Community entities. Greater Community participation in the program is being encouraged, to gain the resource savings inherent in a service-of-common-concern arrangement. In this situation the role of the Community OSCOL entity will be limited to bringing to the attention of the program manager (DIA/DT) opportunities for change in the STIISP that would benefit all participants in the program.

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2. Recommendation: The above examples illustrate the need for a set of agreed procedures which will enable the Community OSCOL entity to advocate change in essentially departmental activities in the Community interest and serve as a channel for the input (via the CTS) of Community opinion into NFIP program deliberations. It is recommended that the OSCOL entity formulate the necessary procedures and, after Community coordination, utilize them to effect improvements.



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17 November 1978

OSCOL Recommendation #12: Directory of Community OSCOL Activities

1. Situation: Community exploitation* of open sources in the intelligence production process today takes so many and such varied forms that it is difficult for an individual collector, producer, manager or reviewing officer to view the whole in perspective. This may be the root cause of most of the shortfalls in collection, distribution or use of open source materials that occur in the system.
2. Recommendation: That as a service of common concern the Community develop, distribute and periodically update a directory of Community open source exploitation activities that generate actionable intelligence and/or support the intelligence production process. In the directory will be inventoried the various ongoing collection (foreign and domestic), processing (translation, abstracting, extracting et.al.), distribution, storage and retrieval (library services, data banks) activities. In addition, the reader will be instructed how to task the collectors; how to obtain the intelligence information already generated by, or available through, these activities; and the program limitations of each activity. If this proves too voluminous for one directory it will be separated into a set of directories covering groups of related activities.

*The word exploitation is herein used in its broadest sense as defined in the Glossary of Intelligence Terms and Definitions (NFIB No. 24, 1/18), to wit: "The process of obtaining intelligence information from any source and taking advantage of it for intelligence purposes."

OSCOL Recommendation #13: Community Publications Procurement Activities

1. Situation: Among the several publications procurement activities in the Community there are problem areas, opportunities for improvement, and possibly some need for procedural change. The AF/FTD, as executive agent for the DoD Scientific and Technical Intelligence Information Services Program (STIISP), is less than satisfied with support being received from the Library of Congress (LC) in the publications acquisition area. Due to resource cut-backs the LC makes little "second effort" to obtain publications for the Community that were not available the first time around. The AF/FTD has had better luck with the British Lending Library which, however, recently ended its earlier willingness to seek out and purchase hard-to-find books needed by non-British customers. It is possible that they could be persuaded to cooperate again. The role and criticalness of the Community Publications Procurement Program is changing also. The rapid growth of commercial sources for all kinds of open literature does not obviate the need for Publication Procurement Officers in US Missions abroad. The trend has, however, significantly lessened Community dependence on this particular collection method of acquiring foreign publications. Also, there are opportunities for improvement in the way that the program is administered at the Community level. Neither State nor CIA maintain records which would show the total scope (including sources and costs) of the program today, and resources needed to

overcome this problem are not available. It is time to reassess and perhaps redefine the role of this program within the overall Community effort.

2. Recommendation: That the Community OSCOL entity examine the present mix of Community publication procurement activities in light of current and projected needs and the changing acquisition environment, and redesign the overall interagency effort to the benefit of all concerned.

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9 November 1978

MEMORANDUM FOR: Deputy to the DCI for
Collection Tasking

25X1A FROM:

[REDACTED]
Director, Office of HUMINT Tasking

SUBJECT: Options for OSCOL Representation

25X1A 1. You will recall that the HRC is on record as being opposed to the creation of a separate committee for OSCOL, favoring instead to create an HRC sub-element which would give greater emphasis to open source collection matters. An ad-hoc open source collection (OSCOL) working group was formed to explore this matter further and to provide HRC members with recommendations on the representational question and other matters. The OSCOL working group, after several months of examining Community OSCOL activities, is in agreement that OSCOL activities should be directly represented in Community and CTS affairs, but has not achieved consensus on how this should be done. Working group member [REDACTED] (CIA/NFAC) feels appropriate OSCOL emphasis could be achieved by an OSCOL entity that functioned as a sub-element of the HRC. The other working group members (see Attachment A) feel that open source collection and human source collection are deserving of equal status and attention within the framework of Human Intelligence (HUMINT) per Attachment B, and that neither should be a sub-element of the other. Given direct representation and equal status, the OSCOL group could function effectively either in the HRC or as a separate committee.

2. I tend to agree with the latter position. In my view the question to be decided is whether the HRC should be expanded to include direct representation from the managers of OSCOL activities, or whether the distinctive functional differences in human source and open source activities (per Attachments B and D) should be recognized by making OSCOL a separate interagency activity within the HUMINT part of the CTS, to advance the DCI's interests in this field.

25X1 3. Apart from the question of representation for OSCOL activities, there is need to update the HRC charter (DCID 1/17) and drop the traditional one-department-one-member representational formula. I would like to see [REDACTED] represent itself in both human source and open source community forums, and I should hope for more [REDACTED] participation in HRC activities. Concurrently, I favor limiting full HRC membership to those entities that actively contribute to HRC programs, while increasing the number of Associate Members who would be encouraged to attend meetings and participate as appropriate.

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4. I can visualize a breakout of Office of HUMINT Tasking (OHT) activities along the following lines:

- a. CTS programs for which the OHT Staff is the action element, including:
 - Monitoring Overseas Direct Employment (MODE)
 - Development of the National HUMINT Tasking System (NHTS)
 - Evaluation of interactive HUMINT collection/reporting tasking and objectives. This includes activities as may be developed to support the Office of Collection Evaluation when it becomes operative, plus the product of the FOCUS Program conducted by the HRC.
- b. Community forum activities supportive of CTS responsibilities.
 - Human Source collection activities, per Attachment B; vehicle would be the HRC except for A,4: Debriefing of defectors and emigres.
 - Open Source collection activities, per Attachment B. Vehicle: an OSCOL committee.
 - Debriefing of defectors and emigres. Vehicle: IDC
 - Community support activities (cite interagency coordination on training matters).

5. Attachment C shows the OHT Staff and Committee postures within the CTS (a) at present, (b) if we expand the HRC to include OSCOL, and (c) if we make OSCOL a separate community entity serving the DCI. In any event OSCOL activities would come under the OHT instead of being outside of direct OHT influence as in the case of the IDC, and would become part of the CTS program. ✓

6. One of the considerations that tend to argue for having separate OSCOL and HRC committees within OHT is the fact that human source (HRC) activities are generally administered by the collection side of departments and agencies, while open source (OSCOL) activities are more likely to be administered by the production side of the same organizations. This is demonstrated in Attachment D.

STATSPEC

7. Attachment E depicts the effect of simply expanding the present HRC to include appropriate OSCOL representation. I feel that would result in a committee that would be too large and too general of purpose. It could be made workable, however, by instituting the further change proposed in Paragraph 2, above. In that event the combined human source-open source HRC would appear as shown in Attachment F.

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8. Attachments G and H respectively show what separate human source (HRC) and open source (OSCOL) committees would look like. The OHT Staff would provide secretariat support to both committees. In both cases the Director, OHT or his designee (depending on the agenda) would chair committee meetings. The objectives of both committees would be tailored to the DCI's responsibilities and the CTS mission.

9. Advantages and disadvantages attend each of the two options of (a) expanding the HRC to accommodate OSCOL members, or (b) creating a separate OSCOL entity within the HUMINT framework. At Attachment I are the pros and cons for each option.

10. On balance I feel that this question reduces to whether the DCI would permit the creation of a separate entity within HUMINT to be concerned with OSCOL matters. If not, and we understand that the DCI opposes the creation of additional committees, then I plan to go to the HRC members with a memorandum proposing expansion of the HRC membership to accommodate representation from the managers of OSCOL activities along lines shown in Attachment F. I feel it essential to have the full support of the Community on this issue because their support will be necessary to make the system work in either decision. If you feel the creation of a separate OSCOL entity would be acceptable to the DCI, then I propose to go to the HRC members with a memorandum which would give them a choice of expanding the HRC per above, or creation of a separate OSCOL entity on a par with the HRC within HUMINT, per Attachment C, (c), and I will recommend the latter.

11. To recap, here are the steps to be taken now as I see them:

- a. I solicit your views on whether the DCI might approve of establishing a separate OSCOL committee, should that recommendation enjoy Community support.
- b. If affirmative, I will review the options with HRC members and seek their support for a separate OSCOL committee. If they opt strongly for expanding the HRC instead, we will do so along the lines of Attachment F.
- c. If HRC members agree to creation of a separate OSCOL committee along the lines of Attachments C, (c) and H, we will prepare for your signature a memorandum to the DCI with that recommendation.

Please indicate below, or separately, your guidance on this matter

Attachments:
As stated



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- a. I feel certain that the DCI would not agree to creation of another committee; proceed to expand the HRC to include OSCOL:

Deputy to the DCI for Collection Tasking

- b. I agree that a separate OSCOL committee would be desirable if the Community will support that option, and would so recommend to the DCI:

Deputy to the DCI for Collection Tasking

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TAB

OSCOL WORKING GROUP

25X1A

	<u>Name</u>	<u>Title</u>	<u>Telephone Nos.</u>
25X1A		(CTS and HRC Secretariat) Coordination of, and staff support to, working group activities; preparation of working group reporting to Chairman, HRC	
25X1A			
		Director, Federal Research Division, Library of Congress	
25X1A			
		Chief, Requirements and Evaluation Staff, NFAC	
		AF/FTD; Director of DoD CIRC System	

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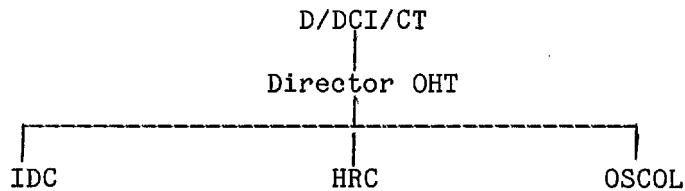
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Approved For Release 2003/04/23 : CIA-RDP90-00509R000100030001-3 ATTACHMENT G

STRAWMAN REVISED HRC



A. Representation

Chairman: Director OHT or designee

Member: State/INR (State reporting)

Member: [REDACTED]

Member: [REDACTED]

Member: DIA/VC/DC-4 (Defense Attache System)

Member: Army (Clandestine and Domestic)

Member: Air Force (Clandestine and Domestic)

Member: Treasury (Attache reporting)

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B. Associate Members

DOE: (Advisory Tasking and Guidance)

Agriculture: (Advisory Tasking and Guidance)

USIA: (Advisory Tasking and Guidance)

Commerce: (Advisory Tasking and Guidance)

[REDACTED]

NFAC/RES: Coordination

NSA: Coordination

Others: Coordination

25X1

C. Major Concerns

Effecting Community Coordination for:

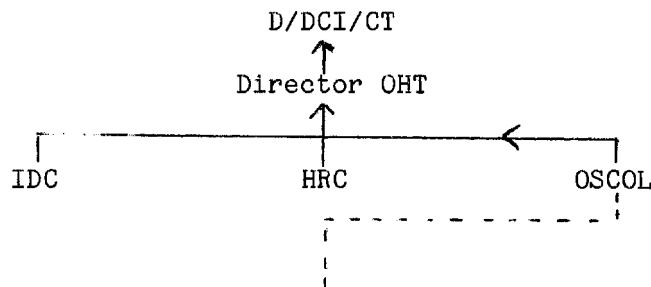
- Implementation of the National HUMINT Tasking System
- Development of Collection/Reporting Potential and Intelligence Needs of the Foreign Affairs Community
- Services of Common Concern
- Review and Improvement of Intelligence Information Reporting from U.S. Missions
- Problems, Issues and Opportunities in Human Source Reporting

TAB

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STRAWMAN OSCOL COMMITTEE



A. Representation

Chairman: Director OHT or designee

Member: [REDACTED]

25X1A

Member: [REDACTED]

25X1A

Member: [REDACTED]

Member: State

NOTE: [REDACTED]

25X1A

Member: DIA/DP (STIISP)

Member: DIA/DM-2 (LC/FRD)

Member: Army

Member: Air Force

Member: Commerce (NTIS)

B. Associate Members

NSA (Translations, data systems)

NFAC/RES (Use of OSCOL)

[REDACTED]

25X1A

Navy/NISC (Use of OSCOL)

Army/FSTC (Use of OSCOL)

DIA/VP/DT (Use of OSCOL)

C. Major Concerns

Effecting Community coordination for:

- Tasking (OSCOL part of National HUMINT Tasking System)
- Open source acquisition (literature; wire services; commercial data banks etc.), foreign and domestic.
- Translation, storage and retrieval, library services.
- Preparation of open source materials (abstracting, extracting, research, studies, etc.)
- Distribution (among NFIP entities, to/from non-intelligence entities; to intelligence analysts; to designate consumers outside of the Intelligence Community)

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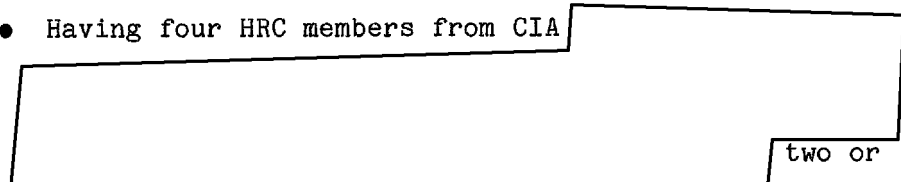
TAB

OPTIONS FOR OSCOL REPRESENTATION

Option A: Expand HRC membership to include representation from OSCOL program managers.

- PRO: ● Avoids creation of another committee
- Conducive to human source collectors knowing what open source collectors are doing, and vice versa.
 - Human Source and open source activities receive the same visibility and attention at senior community levels.

CON: ● Having four HRC members from CIA



three members from DIA (VC/DC-4 for human source; VP/DT for STIISP) and possibly two from State will complicate intra-departmental coordination on specific issues.

- [redacted] the proposed new (OSCOL) HRC members are all production community elements. In the DoD, State and CIA [redacted] OSCOL activities are managed by the production side of the house. Thus the "program character" of the

25X1A

25X1A

HRC would be changed from solely collection to collection/processing/production with a mix of CTS and NFAC equities.

- Human source and open source collectors have few problems, issues, opportunities in common.

Option B: Establish OSCOL as a separate entity under the Director, OHT.

- PRO:
- The HRC would retain its present orientation as a (human source) collection committee.
 - The simplified representation formula would lessen the risk of intra-departmental squabbling on specific issues.
 - Open source and human source activities would receive equal visibility and attention at senior Community levels.
 - More time efficient to have two committees (under one chairman) addressing their own special problems and opportunities.
- CON:
- As chairman of both committees, the Director, OHT would have to bridge human source and open source activities and promote effective coordination.

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- The more specialization in HUMINT activities the greater the burden on OHT staff elements for coordination and support services.
- Less opportunity for cross-knowledge about overall HUMINT activities, since human source and open source activities are generally separated within departments.

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ROUTING AND RECORD SHEET

SUBJECT: (Optional)				
Options for OSCOL Representation				
FROM:		EXTENSION	NO.	
Director, Office of HUMINT Tasking		1228	DATE 8 November 1978	
TO: (Officer designation, room number, and building)	DATE		OFFICER'S INITIALS	COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)
	RECEIVED	FORWARDED		
1. AD/DCI/CT	NOV 9 1978			1-3. This has been in the mill for some time. After careful study I favor making OSCOL a separate interagency activity reporting to DDCI/CT via HUMINT. In short option C is my preferred solution. JS The comment para+cons in Att I to format passed out by [redacted] a couple of months ago comprising on one page advantages of each proposal. L.L. was there to get it done.
2. EOL CT	11/9	11/9		
3. D/DCI/CT			21° C	
4. HUMINT				
5.				
6.				
7.				
8. Return to: D/OHT				
9.				
10.		STAT		
11.				
12.				
13.		STAT		
14.		STAT		
15.				

Drafted by: [redacted]